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**INTERGOVERNMENTAL NEGOTIATING COMMITTEE
FOR A FRAMEWORK CONVENTION ON CLIMATE CHANGE
Fourth session
Geneva, 9 - 20 December 1991
Item 1 of the provisional agenda**

REVISED PROVISIONAL AGENDA AND ANNOTATIONS, INCLUDING SUGGESTIONS FOR THE ORGANIZATION OF WORK

Note by the Executive Secretary

I. REVISED PROVISIONAL AGENDA

After consultation, and in light of the outcome of the sixth session of IPCC, the Chairman proposes that item 3 of the Provisional Agenda (Consideration of scientific advice from IPCC) be omitted, and provision made instead for a briefing on progress of work in IPCC, which could be given at an informal plenary meeting.

The revised provisional agenda is as follows:

1. Organizational matters:

   (a) Adoption of the agenda;

   (b) Organization of work;

   (c) Future work:

      (i) Calendar
      (ii) Arrangements for approval of the framework convention

   (d) Provisional agenda for the fifth session.

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2. Negotiation of a framework convention on climate change:

   (a) Elements related to commitments: draft text to be prepared by Working Group I;

   (b) Elements related to mechanisms: draft text to be prepared by Working Group II;

   (c) Consideration, integration and completion by the plenary of the draft texts submitted by the Working Groups.

3. Review of extrabudgetary funds:

   (a) Special voluntary fund to support the participation of developing countries;

   (b) Trust fund for the negotiating process.

4. Adoption of the report.

II. ANNOTATIONS TO THE PROVISIONAL AGENDA

By its resolution 45/212 of 21 December 1990, the General Assembly decided "to establish a single intergovernmental negotiating process under the auspices of the General Assembly, supported by the United Nations Environment Programme and the World Meteorological Organization, for the preparation by an Intergovernmental Negotiating Committee of an effective framework convention on climate change, containing appropriate commitments, and any related instruments as might be agreed upon".

The first session of the Committee was held in Washington, D.C. from 4 to 14 February 1991. The report on that session, including its decisions, is contained in document A/AC.237/6 and Corr.1. The second session of the Committee was held in Geneva from 19 to 28 June 1991; the report on that session is contained in document A/AC.237/9. The third session of the Committee was held in Nairobi from 9 to 20 September 1991; the report on that session is contained in document A/AC.237/12.

The fourth session of the Intergovernmental Negotiating Committee will be held at the Palais des Nations, Geneva, from 9 to 20 December 1991. The session will be opened by the Chairman of the Committee on 9 December 1991, at 10:30 a.m., in Conference Room XIX.

1. Organizational matters:

(a) Adoption of the agenda

The Committee took note of the provisional agenda for its fourth session at its 5th plenary meeting on 20 September 1991. As stated above, it is proposed to omit item 3 (Consideration of scientific advice from IPCC). The provisional agenda is presented for adoption, as revised.

(b) Organization of work

(i) Participation

By paragraph 2 of its resolution 45/212, the General Assembly decided that "the Intergovernmental Negotiating Committee should be open to all States Members of the United Nations or members of the specialized agencies, with the participation of observers in accordance with the established practice of the General Assembly."

Notification of the date and venue of the fourth session has been communicated to the Permanent Missions of all participating States in Geneva and New York, as well as to observers. Efforts are being made to disseminate this information and the documentation for the session as widely as possible to facilitate full and effective participation (see Committee decision 1/2, para.6).

By paragraph 19 of its resolution 45/212, the General Assembly invited "relevant non-governmental organizations to make contributions to the negatiating process, as appropriate, on the understading that these organizations shall not have any negotiating role during the process, and taking into account decision 1/1 concerning the participation of non-governmental organizations adopted by the Preparatory Committee for the United Nations Conference on Environment and Development at its first session". [1]/

In this connection, the attention of the Committee is drawn to decision 2/1 adopted by the Preparatory Committee for the United Nations Conference on Environment and Development at its second session, held at Geneva from 18 March to 5 April 1991 [2]/, and its subsequent accreditation of non-governmental organizations.

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[1]/ Official records of the General Assembly, Forty-fifth session, Supplement No.46 (A/45/46), annex I, decision 1/1.

[2]/ Official records of the General Assembly, Forty-fifth session, Supplement No. 48 (A/46/48), annex I, decision 2/1 and 2/2.

(ii) Subsidiary organs

At its first session, by its decision 1/1, the Committee established two Working Groups and determined their tasks. It decided in this context that, if and when it is deemed necessary, the Working Groups, subject to the approval of the Committee, may establish ad hoc subgroups to deal with specific issues, with due respect to the understanding that no more than two meetings may be held at any one time within the Committee (decision 1/1, annex, para.11).

The two Working Groups started to function during the second session of the Committee and continued through the third session.

(iii) Schedule of meetings

The tentative schedule of meetings contained in annex I to the present document is based on the availability of facilities during normal working hours, Monday to Friday, when services are available for up to two simultaneous meetings from 10 a.m. - 1 p.m. and 3 p.m. - 6 p.m. Delegations are urged to use these services fully by starting all meetings promptly at the scheduled time.

The attention of delegations is drawn to:

(a) The fact that meetings are programmed for both Working Groups on Saturday, 14 December;

(b) The need for flexibility in the programme for the second week;

(c) The requirement implied in agenda item 2(c) that the work of the Working Groups be completed in time for the plenary to start work on the integration of the draft texts submitted by them.

(c) Future work

(i) Calendar

With regard to dates and venues for the fifth session, the Committee was informed at its 5th plenary meeting, of available dates at the main United Nations centres. After weighing various considerations, including the availability of facilities at different United Nations centres and the schedule of other intergovernmental meetings on environment and development, and in particular the Preparatory Committee for UNCED, the Committee decided to recommend to the General Assembly that its fifth session be held in February 1992, with the possibility of a resumed session for a few days in April. It noted that services would be available for a February session only at United Nations Headquarters, in New York, and further recommended that this session be held there from 18 to 28 February 19992.

Action taken by the General Assembly concerning the calendar of meetings of the Committee will be brought to the attention of the Committee.

(ii) Arrangements for approval of the framework convention

After consultations with the Office of Legal Affairs, the Executive Secretary proposes that the Committee consider in due course the establishment of a credentials committee in order to verify the credentials of delegates attending the session of the Committee during which it is envisaged that the final text of the Convention will be adopted.

(d) Provisional agenda for the fifth session

A provisional agenda for the fifth session will be submitted for consideration and approval by the Committee at the end of the fourth session.

2. Negotiation of a framework convention on climate change

General Assembly resolution 45/212 and part I of the annex to Committee decision 1/1 provide general guidelines for the negotiation of a framework convention.

At the second session of the Committee, the secretariat circulated informal papers submitted by delegations in order to facilitate work on the convention (A/AC.237/Misc. 1 and Add. 1-9). Subsequent submissions by delegations are contained in A/AC.237/Misc.1/Add.4/Rev.1 and A/AC.237/Misc.1/Addenda 10-15.

(a) Elements related to commitments: draft text to be prepared by Working Group I

In accordance with the mandate given to the Bureau of Working Group I at the third session of the Committee, a text containing elements related to the preamble, principles and commitments has been prepared, taking into account proposals and comments made by delegations, including those presented at the third session of the Committee in Working Group I. This text is before the Committee in document A/AC.237/Misc.12.

Attention is also drawn to document A/AC.237/WG.I/WP.1 which contains the annexes to the draft report of Working Group I on its work at the third session of the Committee and which were circulated separately during the session under different symbols as submissions by the Bureau of Working Group I.

(b) Elements related to mechanisms: draft text to be prepared by Working Group II

In accordance with the mandate given to the Co-Chairmen of Working Group II at the third session of the Committee, a revised Single Text has been prepared for consideration, with a view to having it serve as a basis for discussion at the fourth session of the Committee. It takes into account the views expressed at previous sessions and those received by the secretariat before 15 October 1991. This text is before the Committee in document A/AC.237/Misc.13.

(c) Consideration, integration and completion by the plenary of the draft texts submitted by the Working Groups

The Committee may wish to work towards the aim of producing, as the main outcome of its fourth session, a single integrated text of a draft convention as the basis for its work at the fifth session. The Chairman intends to submit a provisional structure of the framework convention for consideration by the Committee, as an instrument of integration. The tentative schedule of meetings provides for a plenary meeting on Monday, 16 December to discuss questions relating to structure and to other modalities of integration and completion. It is further proposed that the plenary should meet in the second half of the second week of the sesion to consider the draft texts prepared by the Working Groups with a view to starting work on their completion and integration.

One element which will be required to complete the draft convention will be a section on definitions. At the request of the Chairman, an informal paper relating to definitions will be circulated by the Executive Secretary at the session (to be contained in A/AC.237/Misc. 14).

3. Review of extrabudgetary funds

(a) Special voluntary fund to support the participation of developing countriew

By its resolution 45/212, paragraph 10, the General Assembly established "a special voluntary fund, administered by the head of the ad hoc secretariat under the authority of the Secretary-General of the United Nations, to ensure that developing countries, in particular the least developed among them, as well as small island developing countries, are able to participate fully and effectively in the negotiating process". Governments, regional economic integration organizations and the relevant bodies of the United Nations system, in particular the United Nations Development Programme, the United Nations Environment Programme and the World Meteorological Organization, have been called upon by the General Assembly and/or the Committee to contribute generously to the special voluntary fund. The Executive Secretary is making arrangements to finance participation in the fourth session of the Committee from the special voluntary fund, following the same lines as for the second and third sessions.

(b) Trust fund for the negotiating process

The General Assembly, by its resolution 45/212, paragraph 20, decided "that the negotiating process shall be funded through existing United Nations budgetary resources, without negatively affecting its programmed activities, and through voluntary contributions to a trust fund established specifically for the purpose for the duration of the negotiations". It also invited "the World Meteorological Organization and the United Nations Environment Programme and other relevant bodies of the United Nations system, including those in the field of development, to make contributions to the negotiating process, including its funding". Governments, regional economic integration organizations and other interested organizations were similarly invited "to contribute generously to the trust fund" (paras. 21 and 22).

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Under this item, the Executive Secretary will submit a report (A/AC.237/14) on the state of the two extrabudgetary funds and the use being made of them. The Committee may wish to express its views on these matters and to call for the required contributions to both funds.

4. Adoption of the report

By paragraph 16 of its resolution 45/212, the General Assembly requested "the Intergovernmental Negotiating Committee, through the ad hoc secretariat and taking into account the relevance of the negotiations to the United Nations Conference on Environment and Development, to keep the Preparatory Committee for the Conference and the Secretary-General of the Conference, as well as the Secretary-General of the United Nations, regularly informed in a timely manner, through regular progress reports, of the progress of the negotiations".

The Vice-Chairman acting as Rapporteur will prepare a draft report for consideration by the Committee, following consultations in accordance with usual practice, on the model of the report on the second and third sessions.

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ANNEX I

Tentative schedule of meetings [a/]

A. First week

Monday, 9 December 1991

10.30 a.m. Opening of the session by the Chairman of the Committee

Item 1(a) Adoption of the agenda
Item 1(b) Organization of work

Followed by: Informal plenary meeting

Presentations by the Co-Chairmen of the Working Groups on pre-sessional preparations
[Regional group meetings: after plenary if required and if time permits]

3 p.m. Informal plenary meeting

Briefing on progress of work in IPCC

Followed by: Opening of Working Groups I and II

Tuesday, 10 December - Saturday, 14 December 1991

Meetings of Working Groups I and II (detailed and co-ordinated schedules of work to be determined)

B. Second week (schedule to be adjusted, as needed, in the light of the outcome of the previous week)

Monday, 16 December 1991

10 a.m. [b/] Item 2(c) Consideration, integration and completion by the plenary of the draft texts submitted by the Working Groups:
- progress made in the Working Groups
- questions relating to structure and to other modalities of integration and completion

Item 3 Review of extrabudgetary funds

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a/ The numbering of the agenda items is in conformity with that of the revised provisional agenda

b/ Facilities would be available for one Working Group to meet simultaneously with plenary, as required.

Monday, 16 December 1991 (cont'd)

3 p.m.		Meetings of Working Groups I and II

Tuesday, 17 December and Wednesday, 18 December 1991

Meetings of Working Groups I and II (conclusion of work)

Thursday, 19 December 1991

10 a.m. & 3 p.m.	Item 2(c)	Consideration, integration and completion by the plenary of the draft texts submitted by the Working Groups (formal and informal meetings as needed)

Friday, 20 December 1991

10 a.m.	Item 2(c)	(Continued)
3 p.m.	Item 1(c)	Future work: (i) Calendar (ii) Arrangements for approval of the framework convention
	Item 1(d)	Provisional agenda for the fifth session
	Item 4	Adoption of the report

Closure of the session

ANNEX II

List of documents for the fourth session of the Intergovernmental Negotiating Committee

Documents for the session

A/AC.237/12	Report of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change on the work of its third session, held at Nairobi, from 9 to 20 September 1991
A/AC.237/13	Revised provisional agenda and annotations, including suggestions for the organization of work
A/AC.237/14	Review of extrabudgetary funds established under General Assembly resolution 45/212
A/AC.237/Misc.1 Addenda 1-15 (English only)	Set of informal papers provided by delegations, including "non-papers", related to the preparation of a framework convention on climate change
A/AC.237/Misc.12	Elements related to the preamble, principles and commitments: submitted by the Bureau of Working Group I
A/AC.237/Misc.13	Revised Single Text on elements relating to mechanisms: submitted by the Co-Chairmen of Working Group II
A/AC.237/Misc.14 (English only)	Definitions: Note by the secretariat
INC/FCCC/INF.7	Information Note

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Other documents available at the session

A/AC.237/5	Rules of procedure
A/AC.237/6 and Corr.1	Report of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change on the work of its first session, held at Washington D.C., from 4 to 14 February 1991
A/AC.237/9	Report of the Intergovernmental Negotiating Committee for a Framework Convention on Climate Change on the work of its second session, held at Geneva, from 19 to 28 June 1991

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A/46/48 (Parts I and II)	Report of the Preparatory Committee of United Nations Conference on Environment and Development at its second and third sessions.

Available for reference purposes:

General Assembly resolutions

45/212	Protection of global climate for present and future generations of mankind (21 December 1990)
45/211	United Nations Conference on Environment and Development (21 December 1990)
44/228	United Nations Conference on Environment and Development (22 December 1989)
44/207	Protection of global climate for present and future generations of mankind (22 December 1989)

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A/45/696/Add.1	Progress achieved in the implementation of resolution 44/207 on protection of global climate for present and future generations of mankind - Report by the Secretary-General (Final statement of the Scientific/Technical session of the Second World Climate Conference and Ministerial Declaration of the Conference)

Regional intergovernmental meetings

A/CONF.151/PC/10	Action for a common future. Report of the Economic Commission for Europe on the Bergen Conference (8-16 May 1990)
A/CONF.151/PC/38	Report of the Economic and Social Commission for Asia and the Pacific on the Ministerial-level Conference on Environment and Development in Asia and the Pacific (Bangkok, 15-16 October 1990)
A/CONF. 151/PC/L.30	Tlatelolco Platform on Environment and Development, adopted by ministers of the Latin American and Caribbean countries at the end of the Regional Preparatory Meeting of United Nations Conference on Environment and Development (Mexico City, 7 March 1991)
A/CONF.151/PC/85	Beijing Ministerial Declaration on Environment and Development adopted at the Ministerial Conference of Developing Countries on Environment and Development on 19 June 1991.

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**INTERGOVERNMENTAL NEGOTIATING COMMITTEE
FOR A FRAMEWORK CONVENTION ON CLIMATE CHANGE**
Fourth session
Geneva, 9-20 December 1991
Agenda item 3

REVIEW OF EXTRABUDGETARY FUNDS

Note by the Executive Secretary

1. This note brings up to date the information given in document A/AC.237/11 and Corr. 1 of 12 September 1991, the fundamentals of which remain unchanged.

I. SPECIAL VOLUNTARY FUND TO SUPPORT THE PARTICIPATION OF DEVELOPING COUNTRIES

2. The current state of pledges and receipts for the special voluntary fund is shown in Table 1. Since the presentation of the corresponding table to the Committee at its third session, new contributions for 1991 have been made by France (announced during the session), Germany and Norway. The contribution by the Commission of the European Communities remains blocked by an incompatibility in the financial regulations of the Commission and of the United Nations. Consequently, the total amount paid to date or in the pipeline for the current year is of the order of $US 1,260,000.

3. The estimated commitment of the fund in support of participation in the Committee and of pre-session training seminars to date, including the standard provision for programme support costs at 13 per cent, is of the same order. The first session accounted for $US 65,000 and the three subsequent sessions for some $US 400,000 each, with approximately 80 delegates being funded at each of the latter sessions.

4. At present, therefore, the special voluntary fund is fully committed.

5. The calendar of INC sessions for 1992, as indicated in a resolution adopted by the Second Committee of the General Assembly on 11 December, comprises a two-week fifth session in February and a short resumed fifth session in April, both in New York. For planning purposes, the April session is presumed to be of one week's duration. The funding needed to support offers of participation for 100 delegates from developing countries in each session, on the basis adopted hitherto, is of the order of $US 950,000 (of which $US 550,000 for the fifth session).

6. Contributions already pledged are expected early in 1992 from Germany (an increased pledge of $US 130,000, subject to parliamentary approval) and from Japan ($US 200,000 as reimbursement for costs of training seminars before the second, third and fourth sessions of the Committee). **The total awaited is $US 330,000.**

7. In order to ensure full funding for participation in a two-week session in February, it will be necessary for the fund to receive these amounts **and a further $US 220,000 by the middle of January 1992.**

8. An estimated $US 400,000 will be needed to support participation in a one-week session in April, of which some $US 35,000 should by then be available from WMO. The resources offered by UNDP, up to $US 100,000, will have to be assembled from country and interregional programmes; this will take time and staff work. It may thus be prudent not to count on all this amount being available in time. **The additional funding needed for a one-week session may therefore be estimated at $US 300,000.**

9. **In sum, new contributions of the order of $US 500,000, over and above those already pledged by Germany and Japan, are sought to ensure the continuation of present support arrangements for the two sessions of the Committee envisaged in February and April 1992. If delegations could use the opportunity of the fourth session to signal their intention to make such new contributions, this would be of great help to the secretariat in planning financial support for participation.**

II. TRUST FUND FOR THE NEGOTIATING PROCESS

10. As shown in Table 2, pledges to this trust fund now total some $US 150,000, of which approximately $US 60,000 - the pledge by the Commission of the European Communities - is blocked for the reason given in paragraph 2 above. Payments of some $US 68,000 are in the pipeline.

11. Bilateral support for staffing has been expanded by a joint Norwegian/Swedish grant to finance an associate expert (L.2) from a developing country.

12. A statement of programme budget implications, providing for the staffing and other costs of the Committee's secretariat in 1992, is currently before the General Assembly. Action thereon is expected during the present session of the Committee. It is unlikely that the estimates therein for non-staff costs will cover those costs fully in 1992. The estimated shortfall relates mainly to costs of preparing for and servicing sessions of the Committee in 1992. Consequently, new contributions to this trust fund will be extremely valuable. **The additional amount sought is assessed at $US 250,000. This assessment would have to be revised in the light of the Assembly's decision on appropriation of funds.**

Table 1

Voluntary Fund for participation of developing countries (General Assembly resolution 45/212, paragraph 10): Status of contributions as of 9 December 1991[1]/

Contributor	Pledge (outstanding)	Receipt (or in pipeline)[2]/
Austria (x2)		$US 40 000 8 August 1991 $US 25 000 28 August 1991
Canada		$US 30 085.16 29 March 1991
Denmark		$US 100 000 23 April 1991
Commission of the European Communities	ECU 50 000[3]/ ($US 60 000)	
Finland		$US 104 866.77 20 March 1991
France (x3)		$US 34 782.61 16 April 1991 $US 36 413.29 25 November 1991 ($US 18 000)
Germany (x3)	DM 210 000[4]/ ($US 130 000) (for 1992)	$US 100 000 27 August 1991 ($US 31 000)

1/ Figures in brackets are approximate equivalents in US dollars.

2/ Where the date of receipt is not given, payment has been reported but the secretariat has not yet received confirmation from United Nations Headquarters that the amount has been credited to the fund.

3/ Subject to clarification of conditions.

4/ Subject to parliamentary approval.

Ireland		$US 10 000 3 July 1991
Japan	$US 200 000	[5]/
Netherlands		$US 150 000 12 September 1991
Norway		$US 50 000 23 March 1991 $US 31 040.14 27 November 1991
Spain		$US 54 644.80 15 April 1991
Sweden		$US 86 058.51 15 March 1991
Switzerland		$US 210 869.31 10 April 1991
Turkey		$US 3 000 5 April 1991
United Kingdom of Great Britain and Northern Ireland (x2)		$US 43 312.50 4 April 1991 $US 50 682 10 September 1991
United States of America		$US 50 000 8 October 1991
Total received (or in pipeline)	**(estimated)**	**$US 1,260 000**
Outstanding pledges	**(estimated)**	**$US 390 000**
Total funding in view		**$US 1.65 million**

[5]/ To be paid from the Trust Fund for International Co-operation for Development, in connection with pre-INC seminars and training activities organized before INC II, INC III and INC IV.

Table 2

Trust fund for the negotiating process
(General Assembly resolution 45/212, paragraph 20)
Status of contributions as of 9 December 1991[1/]

Contributor	Pledge (outstanding)	Receipt (or in pipeline) [2/]
Commission of the European Communities	ECU 50 000[3/] ($US 60 000)	
France		($US 18 000)
Spain	Ptas 2 million ($US 20 000)	
United Kingdom of Great Britain and Northern Ireland		($US 50 000)
Totals (approximate)	**$US 80 000**	**$US 68 000**

1/ Figures in brackets are approximate equivalents in US dollars.

2/ Where the date of receipt is not given, payment has been reported but the secretariat has not yet received confirmation from United Nations Headquarters that the amount has been credited to the fund.

3/ Subject to clarification of conditions.